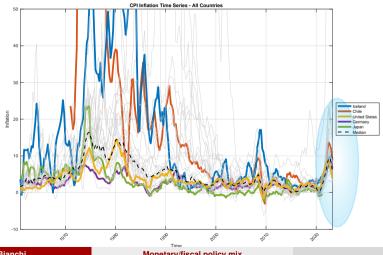
Monetary/fiscal policy mix in the current international context

Francesco Bianchi

Johns Hopkins University NBER & CEPR

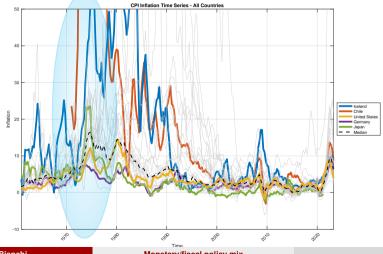
• How does the post-pandemic increase in inflation compare with the past?



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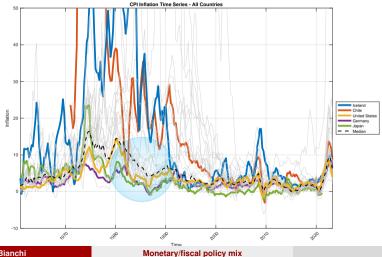
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• High and volatile inflation in several countries in the 1960s and 1970s



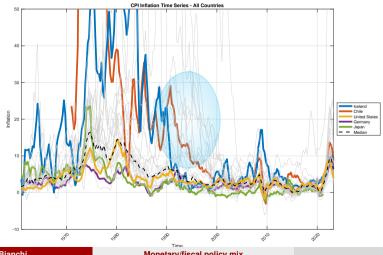
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• Break for advanced economies starting from the 1980s



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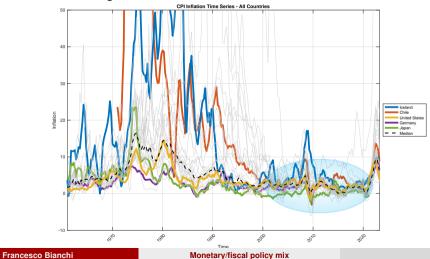
• Break in the 1990s for the other countries



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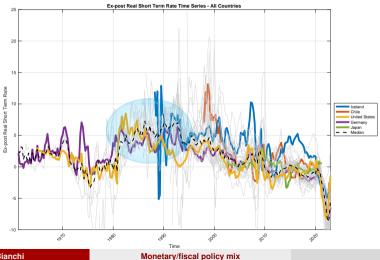
• Remarkable convergence to low and stable inflation across countries in the 1990s



1/15

Large swings in real interest rates

• Decline in inflation associated with a prolonged period of high real interest rates

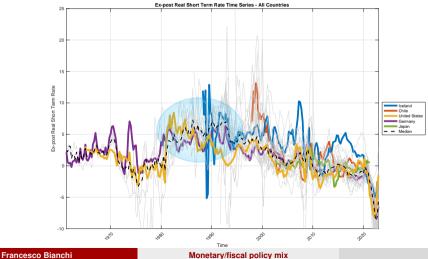


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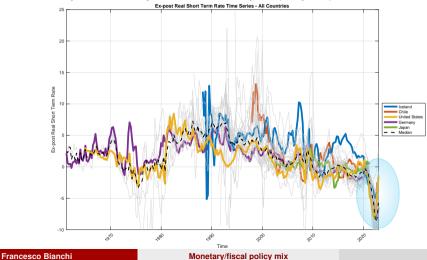
Large swings in real interest rates

Small open economies traditionally vulnerable to these structural changes



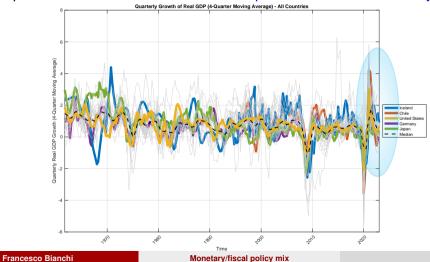
Large swings in real interest rates

• Economies experienced synchronized drop in (ex-post) real interest rates



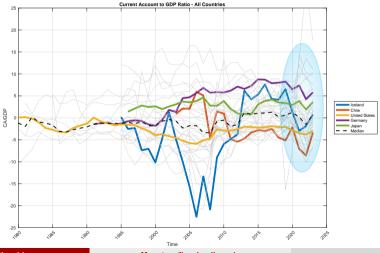
Post-pandemic recovery

Post pandemic inflation associated with a quick rebound in real activity



Current accounts

• Reversal in current account for some countries



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How to interpret the post-pandemic inflation?

- Breaks in inflation often attributed to changes in monetary policy, but...
- ...conquest of inflation better understood as a monetary/fiscal policy phenomenon:
 - Key role of central bank independence (US, UK, ...)
 - Shift in fiscal practice (Euro) and graduation from fiscal procyclicality (Chile)
 - 8 Reduction in mean, volatility, and persistence of inflation
- If the conquest of inflation is the result of a change from a Fiscally-led to a Monetary-led policy mix, how should we interpret the post-pandemic inflation?
 - Return to a Fiscally-led policy mix and back to school for the graduating class?
 - Or an emergency budget that generated a quick recovery?

These remarks are based on three papers that provide an interpretation of the recent increase in inflation as a fiscal phenomenon:

- A Fiscal Theory of Persistent Inflation with Renato Faccini and Leonardo Melosi (QJE, 2023): For the US
- Fiscal Influences on Inflation in OECD Countries, 2020-2022 with Robert Barro (2023 NBER working paper): Cross-country evidence
- Inflation as a Fiscal Limit with Leonardo Melosi (2022 Jackson Hole Economic Symposium)

Optimistic view (A Fiscal Theory of Persistent Inflation):

- Policy coordination generated a quick rebound of the economy from the pandemic
- Large spur of fiscal inflation was the cost
- Mission accomplished, we are on our way back to normality

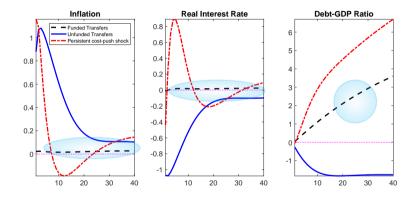
A Fiscal Theory of Persistent Inflation

- New class of general equilibrium models with partially unfunded government debt
 - At any given point in time, part of the outstanding government debt is unfunded
 - ② Unfunded debt is not backed by future fiscal adjustments ⇒ Inflationary pressure accommodated by the central bank
 - Oebt stability achieved with a mix of fiscal adjustments and inflation
- With nominal rigidities, unfunded fiscal shocks cause persistent movements in inflation and in real interest rates → A fiscal theory of persistent inflation
- We estimate a TANK model augmented with unfunded fiscal shocks on US data:

 \Rightarrow Post-pandemic inflation and recovery were the result of unfunded fiscal shocks: **Two massive fiscal stimuli** and **a new monetary framework**

• Optimistic view: Inflation expected to slowly revert to its 2% target

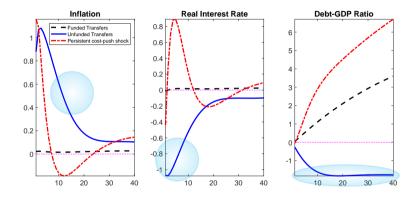
Identification of unfunded transfers shocks



- Funded transfers: Modest impact on the macroeconomy, debt increases
- Unfunded transfers: Persistent inflation increases, real rate and debt decline
- Phillips curve shifter: Short-lasting inflation spike, real rate and debt increase

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 Monetary/fiscal policy mix

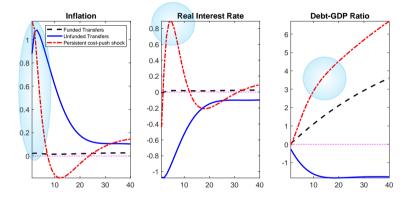
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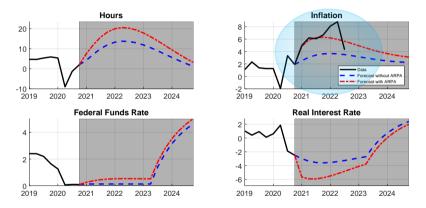
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ARPA Fiscal Stimulus and Inflation Prediction



No ARPA: Real-time forecast based on filtered data up to 2020Q4

With ARPA: Real-time forecast including ARPA shock based on transfer payments in 2021Q1 attributed to funded and unfunded transfers according to historical pattern

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Cross-country evidence (Fiscal Influences on Inflation in OECD Countries, 2020-2022):

• Market value of govt debt as present discounted value of future primary surpluses

$$\frac{B_t}{P_t} = \sum_{i=1}^{\infty} \frac{(\mathcal{T}_{t+i} - G_{t+i})}{(1+r)^i}$$

 Derive a simple relation between change in inflation and COVID fiscal stimulus rescaled for amount and duration of outstanding government debt

$$\pi - \pi^* = \eta \left(\sum_{i=1}^{M} \Delta \frac{\mathbf{G}_{t+i}}{\mathbf{Y}_{t+i}} \right) / \left(\frac{B_t^*}{P_t \mathbf{Y}_t} \frac{T}{2} \right)$$

Verify whether relation can explain cross-country variation in inflation

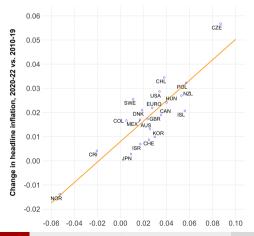
$$\pi_i - \pi_i^* = \alpha + \eta \Delta G_i + \delta_i + \epsilon_i$$

where δ_i is a border with Ukraine or Russia dummy

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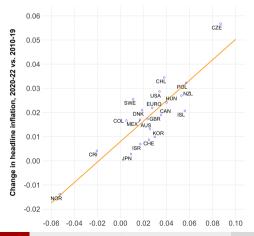
Explaining cross-country variation of inflation: Headline

• Strong relation between rescaled spending and inflation: $\eta = .42$ and $R^2 = .79$



Explaining cross-country variation of inflation: Headline

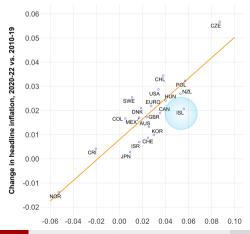
• Only other variable that matters is border with Russia or Ukraine



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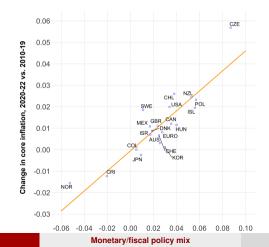
Explaining cross-country variation of inflation: Headline

• Iceland in the middle of the pack



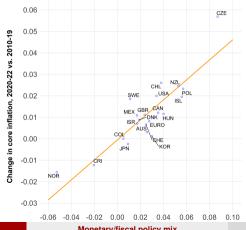
Explaining cross-country variation of inflation: Core

• Similar results with core inflation: $\eta = .47$ and $R^2 = .79$



Explaining cross-country variation of inflation: Core

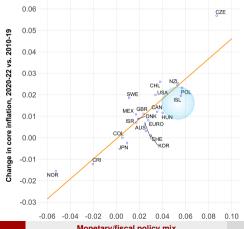
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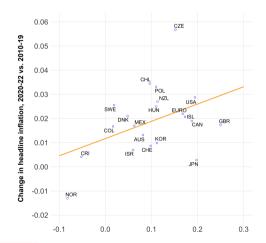
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• Again, Iceland in the middle of the pack



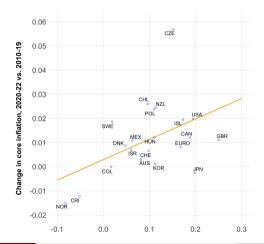
Size of the fiscal stimulus only: Headline

• Weak and not significant relation if only using size of the fiscal stimulus



Size of the fiscal stimulus only: Core

• Weak and not significant relation if only using size of the fiscal stimulus



Concerned view (Inflation as a Fiscal Limit):

- Large fiscal stimulus shifted the perception about future policy mix
- Fiscal inflation due to changes in policymakers' behavior and beliefs
- Central banks could not have prevented the rise in fiscal inflation
- What if fiscal and monetary policy fail to coordinate?
- Monetary policy has changed, fiscal policy not yet
 > risk of ephemeral short term gains in inflation
 - \Rightarrow going back to school for graduating class from fiscal procyclicality

Summary

- Following the COVID pandemic, several countries have implemented robust fiscal interventions ⇒ Quick rebound of the economy, but also surge in fiscal inflation
- Optimistic view: Fiscal inflation triggered by an emergency budget
 - **O** Countercyclical policy intervention \Rightarrow No need to go back to school
 - 2 Central banks have increased rates \Rightarrow Signal about future policy mix
 - Fiscal inflation slowly declines as effect of unfunded shock fades away
- Pessimistic view: Precarious fiscal situation in several countries
 ⇒ Risk of return of a Fiscally-led regime

What is the most likely scenario?

- Inflation on a descending path, supporting the unfunded emergency budget view
- However, there are three reasons for concern:
 - Threats to central bank independence. These can be more or less explicit, but they are common across countries and across the political spectrum
 - Large fiscal imbalances have not been addressed and pressure will increase on central banks if a new recession were to occur
 - **Geopolitical conflicts** might prevent a return to pre-pandemic level of integration
- Experience of the 1960s and 1970s is a warning not to declare victory too early
- Low and stable inflation requires mutually consistent monetary and fiscal policies providing a clear path for both inflation and debt sustainability